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The National Security Agency, whose secret budget is said to be the largest of any United States intelligence agency, will be headed by Vice Adm. Bobby R. Inman, the White House has announced. The N.S.A. is the intelligence organization that runs the Government's communications and code monitoring systems. Its new chief, now second in command at the Defense Intelligence Agency, will succeed Lieut. Gen. Lew Allen, who is being promoted to general and taking over the Air Force Systems Command. Admiral Inman, a 46-year-old Texan, is the second Navy admiral to be given a major intelligence post by President Carter. The first was Adm. Stansfield Turner, who is director of the Central Intelligence Agency.